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BEFORE THE
               ILLINOIS COMMERCE COMMISSION
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    IN THE MATTER OF:
    Stage 1 Investigatoin of
    Commonwealth Edison System Outages for the Period of
    July 30, 1999 to August 13,
    1999.
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                           Chicago, Illinois
                           January 5, 2000
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10
               Met pursuant to notice at 1:30 p.m.
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12
    BEFORE:
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          CHAIRMAN RICHARD MATHIAS
15
          COMMISSIONER RUTH KRETSCHMER
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	COMMISSIONER TERRY HARVIL
16	COMMISSIONER EDWARD HURLEY
	COMMISSIONER RICHARD KOLHAUSER (Telephonically)
17	
	ALSO PRESENT:
18	Mr. Walter P. Drabinski
	Vantage Consulting, Inc.
19	
	SULLIVAN REPORTING COMPANY, by
20	Barbara A. Richmond, CSR
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- MR. DRABINSKI: Our first job was to
- 13 identify the outages that we needed to investigate.
- 14 We selected eight outages that seem to have occurred
- 15 during the period of July 30th to August 12th that
- 16 appeared to be due to some type of stress from the
- 17 heat and load conditions.
- 18 Six of those outages were in the City of
- 19 Chicago, two were in suburban areas. I should point
- 20 out while we looked at and read the September 15th
- 21 reports that Commonwealth Edison issued to both the
- 22 Illinois Commerce Commission and the City of

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- 1 Chicago, we did not critique those reports, and did
- 2 not really use much of the information in them for
- 3 our analysis.
- 4 It probably is important to note that by
- 5 taking a snapshot of time, and looking at certain
- 6 failures or incidents that occurred during this
- 7 two-week period, it gives us a chance to see how the
- 8 system worked, how policies and procedures were
- 9 enacted, how management and field personnel
- 10 responded to given activities during the period of
- 11 stress on the system. And that's really what the
- 12 crux of our objective was.
- We conducted 60 interviews, we visited the
- 14 sites of each of the outages, we visited the
- 15 transmission and dispatch, distribution dispatch
- 16 centers and requested about 205 studies, reports and

- 17 pieces of information from the company. We visually
- 18 inspected the materials that failed and requested
- 19 complete forensic analysis of all the material that
- 20 they were able to salvage, and reviewed the results
- 21 of those forensic studies which were done by outside
- 22 labs.

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- The eight outages that we looked at were
- 2 actually grouped into six separate sections.
- 3 Jefferson and LaSalle substations had separate
- 4 outages, but because of the interaction and the
- 5 outages we evaluated them together. That outage
- 6 occurred on August 12th and if effected over 3,000
- 7 customers, and was due to cable failures on feeds to
- 8 two transformers.
- 9 CHAIRMAN MATHIAS: If I could interrupt,
- 10 that was the outage that shut down the Board of
- 11 Trade?
- MR. DRABINSKI: That's correct. Northwest
- 13 and Newport substations both had outages that were
- 14 inactive, and they occurred between July 29th and
- 15 August 1st. Here 79,000 customers were effected,
- 16 and it was due to a number of cables and the
- 17 transformer that failed.
- 18 There were a number of fires, two fires in
- 19 some manholes near the Cortland substation on August
- 20 9th and 10th, and this effected 8,000 customers the
- 21 first day, and 1,000 the second. And the fires

22 caused cables to short out, and the resulting

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- 1 outages. The Lakeview substation on July 30th to
- 2 October 2nd, there was a number of cable failures
- 3 that failed causing overloads on other cables which
- 4 also failed, and resulted in a total of 10,000
- 5 customers being without service.
- 6 And then outside the City at the Burr
- 7 Ridge transmission substation, a circuit breaker
- 8 failed causing an outage for 11,000 customers on
- 9 August 2nd. And at the Forest Park transmission
- 10 substation, a cable failed and the productive
- 11 relaying did not work properly, causing an outage
- 12 for 13,000 customers.
- So those were the eight out outages or six
- 14 incidents that we grouped together. We looked at
- 15 each of these incidents, looked at the specifics,
- 16 what caused them, the timing, the reports of the
- 17 maintenance issues that occurred, and reached quite
- 18 a few findings. But also developed some overall
- 19 conclusions. And I think probably for this purpose
- 20 the overall conclusions are best addressed.
- 21 Our first major conclusion was that cable
- 22 failures were the major contributor to customer

- 1 service interruptions during the study period. And
- 2 that further the root cause of most of Com Ed's lead
- 3 covered cable failures was heat induced insulation
- 4 failure brought about by repeated cable
- 5 overloading. In our judgment there were a number of
- 6 reasons for these failures.
- 7 The most important was that Com Ed has a
- 8 practice of rating the cables, or the current
- 9 carrying capacity of the cables higher than what the
- 10 cable manufacturers typically recommend in similar
- 11 conditions. And then loading these cables even
- 12 higher during periods of stress or high load. And
- 13 we've had a lot of discussion about cable loadings,
- 14 and overloadings, and I suggested this morning that
- 15 perhaps one of the graphs that we included in our
- 16 back up material could best illustrate what took
- 17 place. And the graph that I think was included out
- 18 on the table is actually Page 120 of the report,
- 19 it's not numbered 120, it's the tenth graph in
- 20 there. But this happens to be a 12,000 volt cable
- 21 that comes from the Northwest substation and is
- 22 labeled Line 5351.

- 1 CHAIRMAN MATHIAS: Excuse me, if I could
- 2 interrupt, we marked this as Exhibit 1. This is the

- 3 exhibit that was on the table outside, available to
- 4 those who are here in the hearing room in Chicago.
- 5 Also these are -- this table is included in the
- 6 report, which is available on the web site.
- 7 MR. DRABINSKI: If I could just
- 8 familiarize you with the report or with that table,
- 9 you will see in the bottom left-hand corner it
- 10 starts out at 7/29/1999, 00:00 a.m., or at midnight
- 11 on the 29th. It runs for four days, until
- 12 midnight -- actually 000 hour on August 2nd. There
- 13 are three separate colored graphs here, each of them
- 14 is for three phases, because this is a three phase
- 15 transformer. And you can see the loading on the
- 16 left side, the 0 to 600 is the ampere loading on
- 17 that set of cables. So you can see that the loading
- 18 goes up the first day, comes back down a little bit,
- 19 spikes again a little bit later, comes down. It
- 20 goes through a series of oscillations. But what's
- 21 important is -- and then, you can see right in the
- 22 middle it drops down to 0, right where the 4 day

- 1 failures. And you do that by looking at which ones
- 2 have been stressed repeatedly in the past.
- 3 COMMISSIONER HARVIL: I guess the point I
- 4 was trying to get at is that by repeatedly operating
- 5 this equipment at levels exceeding the
- 6 manufacturers' recommendations for the life of the
- 7 equipment, so even though we are in the middle of
- 8 winter right now and it's 19 degrees outside, come
- 9 June, July and August of this coming year, given how
- 10 the company has operated this equipment in the past,
- 11 could have long term implications into the future.
- 12 MR. DRABINSKI: Yes.
- 13 CHAIRMAN MATHIAS: But am I correct in
- 14 stating that your investigation was a relatively
- 15 discrete investigation, and that the Phase II and
- 16 the Phase III investigation will certainly answer
- 17 the question Commissioner Harvil has asked?
- 18 MR. DRABINSKI: I'm kind of giving you the
- 19 academic answer that probably, in fact maybe it
- 20 makes sense -- there was a chart prepared that maybe
- 21 addresses what you are referring to, so if I can
- 22 turn this one around.

- 1 CHAIRMAN MATHIAS: Again, if I may
- 2 interrupt, this would be Exhibit 2, and this is an
- 3 exhibit that is entitled Cable Load, and has three

- 4 lines on it indicating actual load, higher load
- 5 rating, and manufacturers' load rating. MR.
- 6 DRABINSKI: What this tries to visually show is that
- 7 if you ran a cable at the manufacturers' load
- 8 rating, you would get one expected length of
- 9 service. If you go to a higher load rating for a
- 10 continuous basis, that would be shortened. And if
- 11 you ran it in an overloaded basis, that life
- 12 expectancy would be shortened even longer.
- 13 COMMISSIONER HARVIL: Thank you. MR.
- 14 DRABINSKI: The second area that raised some
- 15 concerns for us, and this is another technical one,
- 16 was the routine circuit switching during the study
- 17 period in which capacitors connected to circuits
- 18 which failed created surges of voltage.
- 19 What occurs, and I'll try to state this
- 20 simply, is that in order to maintain quality power,
- 21 reduce reactive current, and sustain a voltage
- 22 levels, utilities in the past 20 to 30 years have

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	ALSO PRESENT:
20	Mr. Carl Croskey Commonwealth Edison Company
21	• •
22	SULLIVAN REPORTING COMPANY, by Michael R. Urbanski, CSR

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- 1 You indicated that you received
- 2 this report Monday night.
- 3 MR. CARL CROSKEY: Yes.
- 4 CHAIRMAN MATHIAS: The testimony yesterday
- 5 was that you received this draft report in mid
- 6 December and made comments on that report.
- 7 Did you not see that draft report.
- 8 MR. CARL CROSKEY: We saw a draft report
- 9 December 10th, early in December. It did have a
- 10 few of the sections missing that we got Monday and
- 11 there was a new section under findings which we
- 12 didn't see above nor did we see appendices either.
- But frankly that's not a big deal
- other than to say, you know, we did have a few
- 15 days to review the final report.
- 16 The final one our staff -- my staff
- 17 got Monday night. I read it Tuesday.

18	CHAIRMAN MATHIAS: But you did receive a
19	draft report which under the testimony yesterday
20	was that some modest changes had been made on a
21	factual basis as recommended by Edison.
22	Is that incorrect?

- 1 MR. CARL CROSKEY: All of our changes were
- 2 not made. I know that.
- 3 CHAIRMAN MATHIAS: That's what was stated
- 4 yesterday.
- 5 MR. CARL CROSKEY: Yes.
- 6 CHAIRMAN MATHIAS: But you did receive a
- 7 draft report in mid-December?
- 8 MR. CARL CROSKEY: Oh, yeah, yep.
- 9 CHAIRMAN MATHIAS: Thank you.
- 10 MR. CARL CROSKEY: Okay.
- Now, if I can take you back a
- 12 section to the executive summary in the very front
- and then go to the page behind ES-16. That's the
- 14 very last page in the executive summary.
- The page behind ES-16 is a colored
- 16 page and this talks about maintenance here.
- 17 What we did is we showed -- we
- 18 tried to show everything on a high level and
- 19 you'll see a bunch of little electric meters.
- 20 And what we have is all the
- 21 maintenance practices, again, that we identified
- 22 and started and, again, I want to reinforce, we